

Fires in sugarcane cultivation and associated respiratory diseases in a municipality in Pernambuco

Queimadas no cultivo da cana-de-açúcar e doenças respiratórias associadas em um município de Pernambuco

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ABSTRACT Sugarcane holds a central position in Brazilian agribusiness. Its pre-harvest burning has been a long-standing practice in Pernambuco, exacerbating public health issues. This ecological time-series study analyzed the relationship between regular sugarcane burning and hospitalizations for respiratory diseases in Escada, Pernambuco, Brazil. Hospitalization rates among children under five and adults over sixty were compared, along with correlations involving fire hotspots, particulate matter concentration ($2.5 \times m$), and relative air humidity in the studied municipalities. The annual evolution of private health plan beneficiaries in Escada was also examined. Data were systematized in a historical series from 2010 to 2019. Hospitalization rates in the case municipality were lower, with a statistically significant difference ($p < 0.005$) compared to the control group. No significant correlation was observed between hospitalizations and the monthly distribution of fire hotspots. However, a significant correlation was found between relative humidity and respiratory outcomes among older adults in the municipalities. The low hospitalization rates in the case municipality suggest potentially underreported cases, possibly linked to expanding private health plan coverage.

KEYWORDS Crop production. *Saccharum*. Air pollutants. Respiratory tract diseases.

RESUMO A cana-de-açúcar ocupa posição central no agronegócio brasileiro. Sua queima prévia à colheita manual é prática secularmente conservada em Pernambuco, intensificando os problemas de saúde da população. Neste estudo ecológico de série temporal, analisou-se a relação entre a queima regular da cana-de-açúcar e as hospitalizações por agravos respiratórios no município de Escada-PE. Compararam-se as taxas de hospitalizações em menores de 5 e maiores de 60 anos de idade, bem como as correlações com as ocorrências de focos de calor, a concentração de material particulado de 2,5 micrômetros e a umidade relativa do ar nos municípios estudados. Também se analisou a evolução anual do número de beneficiários de planos privados de saúde em Escada. Os dados foram sistematizados em uma série histórica de 2010 a 2019. As taxas de hospitalizações no município-caso foram menores, com diferença estatística significativa ($p < 0,005$) quando comparada ao grupo controle. Não foi observada correlação estatística entre as hospitalizações e a distribuição mensal dos focos de calor. Verificou-se correlação significativa da umidade relativa do ar com os desfechos respiratórios na população idosa nos municípios. As baixas taxas de hospitalizações no município-caso sugerem subnotificação das ocorrências, podendo estar relacionadas à expansão da cobertura dos planos privados.

PALAVRAS-CHAVE Produção agrícola. *Saccharum*. Poluentes atmosféricos. Doenças respiratórias.

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Introduction

The Pernambuco Zona da Mata region is characterized by an economy historically based on the sugarcane monoculture. This model drives the expansion of the planted area and production to meet the needs of the agro-export market, which incorporates new, hard technologies to increase productivity but preserves and escalates old conflicts, besides creating others that emerge as a reflection of the exploitation of the environment and the labor force of workers. It enslaved Black people for centuries, and after abolishing the slave regime, it continued to exploit less educated, poor Black people. In the sugarcane fields, this exploitation is manifested through degrading work, long working hours, low wages, payment-for-production, and other features that even refer to work analogous to slavery¹. It is no wonder that the Zona da Mata has always been one of the most densely populated regions and has the most significant social inequality in Pernambuco^{2,3}.

Part of the archaic cultivation cycle consists of regularly burning sugarcane straw, with the justification of facilitating its harvest. This practice is still common in rural Brazil, which is justified by producers' argument that mechanized harvesting is difficult due to the rugged characteristics of the region's topography. In Pernambuco, the rugged terrain and low labor costs mean that the sugar and alcohol industry maintains the method of regular burning and manual harvesting to the detriment of mechanized harvesting^{4,5}.

Air pollution generated by biomass and sugarcane straw burning is associated with an increased prevalence of respiratory diseases in the population. Cases of pneumonia, asthma, bronchitis, and acute bronchiolitis are common^{6,7}, besides other symptoms such as dry cough, fatigue, and nose and throat irritation⁸, especially in children and

older adults, who are more susceptible to these illnesses^{9,10}. Likewise, other characteristics, such as humidity, can act together with pollution and end up deteriorating respiratory conditions¹⁰.

These problems can be aggravated in the Pernambuco Meridional Forest (PEMM) region because of the proximity of sugarcane plantations to urban areas, exposing a larger contingent of people due to a higher population density^{1,3,11}. Escada is located in the PEMM, 60 kilometers from the state capital. Even before being elevated to the municipality category in 1854, it was prominent in the region's economy, especially at the end of the sugar cycle period, in the mid-18th century, when it was famous for its opulent sugar cane mills^{2,12}. Currently, the municipality depends on industrial and agricultural activities. It is among the 25 largest economies and the 30 largest Gross Domestic Products per capita in Pernambuco¹².

Health indicators should reflect a population's health situation and support health surveillance actions, as they comprise summary measures that contain relevant information on specific attributes and dimensions of the health situation, in addition to the performance of the health system^{13,14}. Therefore, the study of the influence of sugar and alcohol activity on these health indicators is an important feature to be considered when elaborating public health policies in the region to adapt the social needs of economic development and health protection¹⁴.

Given the need to propose an analysis of the health harm by sugarcane agro-industrial activity so that measures can be adopted to strengthen the public health system in the territory, this study aims to analyze the relationship between the regular sugarcane biomass burning and hospitalizations for respiratory problems in the population of Escada, Pernambuco, Brazil.

Material and methods

This is an ecological, comparative epidemiological study of a time series from 2010 to 2019, with secondary data related to hospitalizations of the population in the age groups of children under 5 and older adults over 60, for causes selected from chapter X of the International Classification of Diseases and Related Health Problems (ICD-10)¹⁵: pneumonia, asthma, bronchitis, and acute bronchiolitis. Hospitalization rates were compared in case and control municipalities in a one-to-four ratio.

The age group breakdown was selected due to the greater vulnerability of children and older adults to air pollution-related respiratory diseases^{16,17}. The study site selected for developing the research was Escada, Pernambuco, Brazil, since it stood out as one of the five territories with the largest sugarcane planted area in that state from 2016 to 2019, leading the ranking in 2016 and 2017¹². The four control municipalities were selected per the following criteria.

Initially, all municipalities in Pernambuco with a Social Vulnerability Index (SVI) similar to the case municipality in 2010 were selected, accepting a variation of up to 0.1 points either way. We aimed to include municipalities with similar social, economic, and environmental vulnerability conditions. Subsequently, all municipalities that met at least one of the exclusion criteria adopted in the research were excluded, resulting in the selection of four municipalities as the control group.

The exclusion criteria adopted for the control municipalities were: a) registering at least one hectare of sugarcane planted area from 2010 to 2019; b) being a developed urban center or belonging to the Metropolitan Region of the capital, Recife; c) having a developed industrial hub; d) bordering an important sugarcane producer; e) being an agricultural, plastering, cement or clothing hub municipality. The municipalities

of Cumaru, Itaíba, Paranatama, and Santa Terezinha were selected based on these criteria.

The nonparametric Mann-Whitney test was adopted for the statistical analysis of the temporal distribution of hospitalization rates related to respiratory diseases throughout the historical series for both age groups of the case and control groups, which is recommended for comparing independent samples, using the median as the measure that best represents the center of distribution throughout the historical series and assisting in the observation of values and their statistical equality or difference conditions¹⁸.

In order to analyze the relationship between the number of hospitalizations for respiratory diseases and sugarcane straw burning, we cross-referenced monthly data collected from the Hospital Information System of the Unified Health System (SIH/DataSUS)¹⁹ and data on hotspots obtained from the Burning Database (BDQueimadas)²⁰ of the National Institute for Space Research (INPE), in addition to air pollution data, indicated by the concentration of particulate matter of 2.5 micrometers (PM_{2.5}), and relative air humidity, which were obtained from the Integrated Environmental Services System (SISAM), also made available by INPE.

Furthermore, the annual evolution of the number of beneficiaries of private health plans in Escada, made available by the National Supplementary Health Agency (ANS), was correlated with the number of hospitalizations for respiratory diseases registered in SIH/DataSUS in the study period. We verified a possible association between the coverage of the private health network in the case municipality and the demand for hospitalizations in the local SUS network since the data analyzed in this article refer only to cases hospitalized in the public health system. The behavior of the variables was described using time

series graphs, and the association analysis was performed using Pearson correlation²¹. Considering that the study only used data obtained from secondary open-access sources, with no access to personal information or information that could expose the dignity of the people participating in the study, this research did not require the appreciation and approval of the Research Ethics Committee, as defined by Resolution N° 510/2016 of the National Health Council (CNS) and the National Research Ethics Commission (CONEP)²².

Results

Hospitalizations for respiratory diseases

In Escada, the rates of hospitalizations for respiratory diseases in the age groups under 5 and over 60 were lower than those observed in the control municipalities throughout the historical series. Using the Mann-Whitney U test, the comparative analysis revealed a statistically significant difference ($p < 0.005$) for both age groups, as shown in *table 1*.

Table 1. Nonparametric statistical analysis of monthly hospitalization rates for pneumonia, asthma, bronchitis and acute bronchiolitis, in the age groups under 5 and over 60 years old, in case and control municipalities, from 2010 to 2019

| Groups | N | Mean score | Total score | Mann-Whitney U-test | Z | P-value | Percentiles | | |
|----------------------|-----|------------|-------------|---------------------|--------|---------------------|-------------|-------|-------|
| | | | | | | | 50 | 90 | |
| Case (< 5 years) | 120 | 69.31 | 8318.0 | 1058.0 | 11.420 | 8.39 ⁻³⁸ | 0.195 | 0.973 | 2.999 |
| Control (< 5 years) | 120 | 171.68 | 20602.0 | | | | 0.445 | 1.009 | 3.674 |
| Case (> 60 years) | 120 | 11.12 | 13454.0 | 44.0 | 13.306 | 9.93 ⁻⁶⁶ | 2.543 | 3.813 | 5.370 |
| Control (> 60 years) | 120 | 179.38 | 21526.0 | | | | 5.173 | 6.956 | 9.328 |

Source: Prepared by the authors.

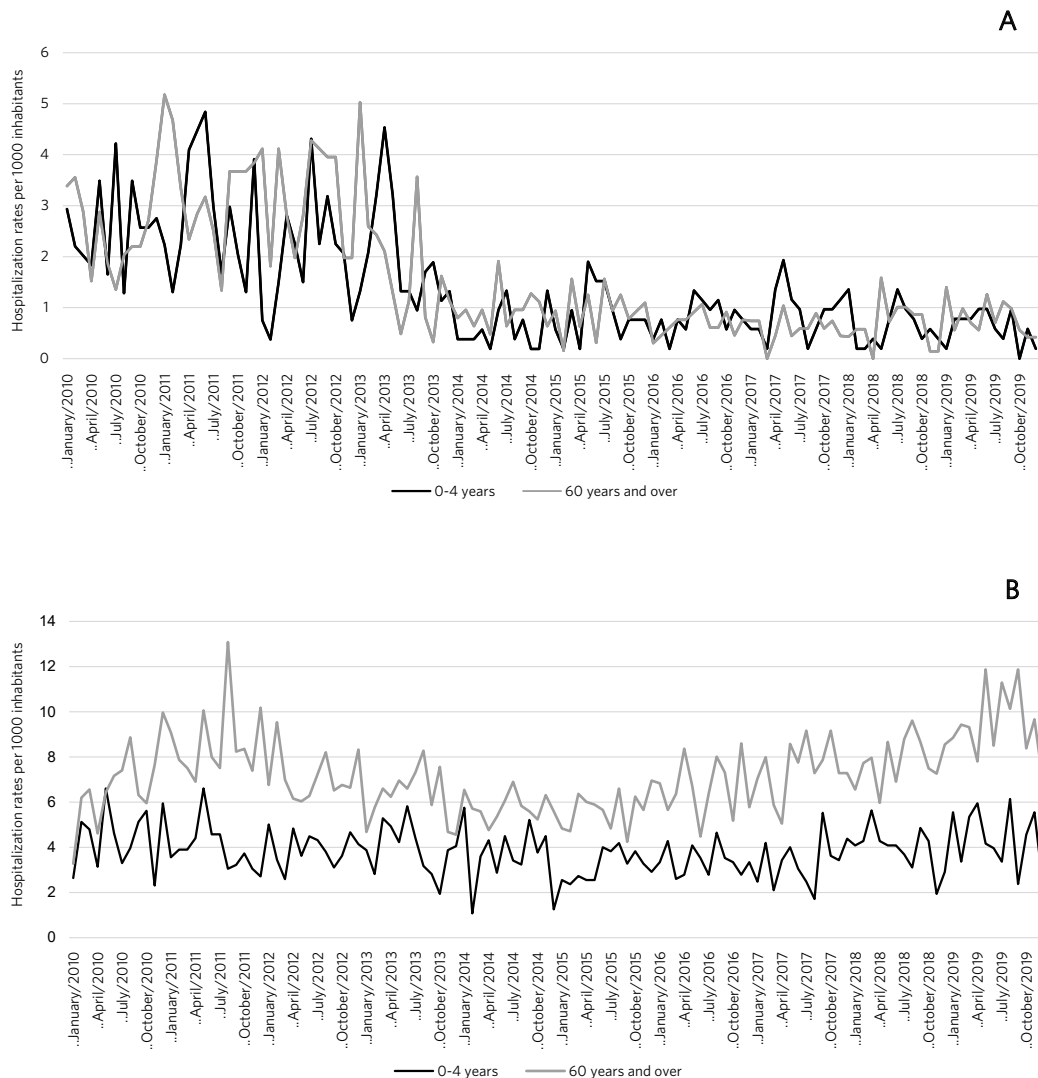
For children under 5, the median ratio (50th percentile) of the hospitalization rate for respiratory conditions is higher in the group of control municipalities. It registers 103.70%, while the median ratio is 314.33% for older adults over 60, suggesting a greater vulnerability of older adults to pneumonia, asthma, bronchitis, and acute bronchiolitis. Comparing the historical series showed that the distribution of hospitalization rates for respiratory diseases in children under 5 was higher in the control group in all percentiles throughout the decade analyzed. As for the population over 60, a higher median was

observed in the case municipality early in the decade (10th percentile), followed by a significant reduction in the following years, which indicated higher medians for the control group (50th and 90th percentiles). The behavior of hospitalization rates for respiratory diseases for both age groups throughout the historical series analyzed indicates a similar seasonal pattern in case and control municipalities (*graph 1*). Hospitalizations due to these conditions were generally lower in January, with an increase in the second quarter of each year and higher records from April to July. This seasonal pattern is repeated

across historical series, with more hospitalization cases in the age group of over 60 in

all months of the year in the group of control municipalities.

Graph 1. Monthly distribution of hospitalization rates for pneumonia, asthma, bronchitis and acute bronchitis in case (A) and control (B) municipalities, stratified into children under 5 years of age and those over 60 years of age, from 2010 to 2019



Source: Prepared by the authors.

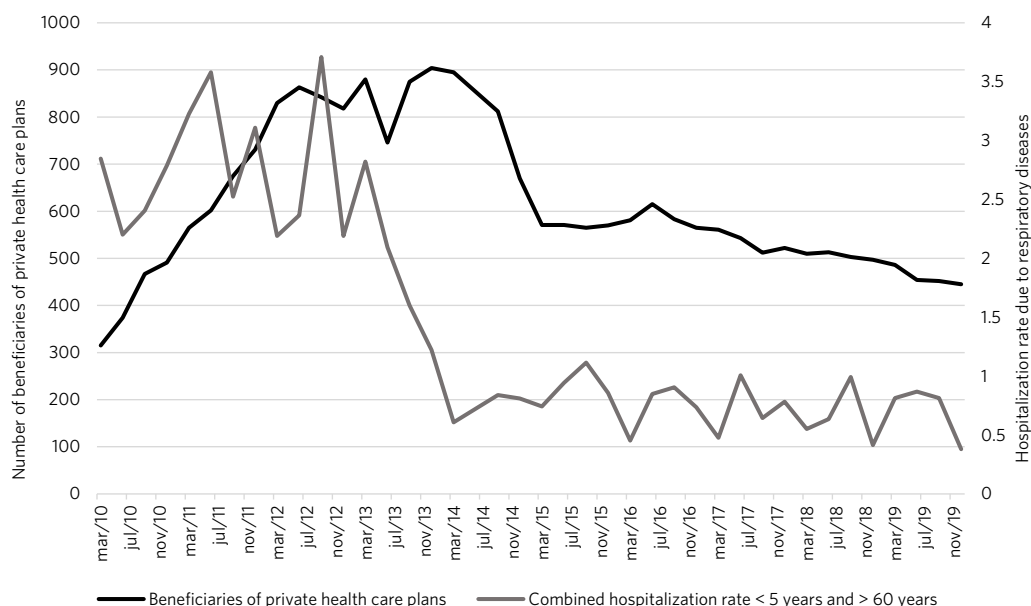
The combined analysis of the annual rates of hospitalizations for respiratory diseases for both age groups in the case municipality

showed a significant drop in the number of hospitalizations starting in 2013. This period is marked by the highest number of beneficiaries

of private health plans, per data collected in the ANS databases, with an increase of up to 262.54%, which may help to explain the

reduction in the number of hospitalizations in the local SUS network and recorded by SIH/DataSUS.

Graph 2. Comparison between the number of beneficiaries of private health care plans and the combined hospitalization rate for the age groups under 5 and over 60 in the municipality of Escada-PE, from 2010 to 2019



Source: Prepared by the authors.

In turn, when analyzing the correlation between hospitalization rates and the variation in the number of beneficiaries of private supplementary health plans in the municipality in question, a level of statistical significance ($p < 0.05$) was observed for the age group of children under 5 (coefficient 0.167065), and for the two age groups combined (coefficient 0.254708), with a weak to moderate positive correlation level.

Seasonality of environmental variables

HOTSPOTS

During the study period, the case municipality registered 896 hotspots, representing 218.86% more registered cases than the mean of the group of control municipalities, which had an

average of 281 hotspots. Unlike the seasonal pattern of hospitalizations for respiratory diseases, which were more prevalent from March to July in the case municipality and control group, two groups of municipalities studied, the monthly distribution of hotspots in the case municipality is concentrated between September and February, equivalent to the sugarcane harvest season.

THE 2.5 μM PARTICULATE MATTER ($\text{PM}_{2.5}$)

In the case municipality, the mean concentration of $\text{PM}_{2.5}$ is higher than in the control municipalities in all months of the years analyzed in the historical series. From the analysis of the monthly distribution of mean $\text{PM}_{2.5}$ concentrations, we can infer that the amount of particulate matter detected has a seasonal pattern in the group of control municipalities, with higher means observed from September

to February. However, in the case municipality, the seasonality pattern does not repeat itself and has uniform distribution throughout the studied period.

RELATIVE AIR HUMIDITY

The two groups of municipalities had a similar seasonal pattern regarding the variation in the mean relative humidity monthly distribution. This feature is due to the region's autumn and winter periods, concentrated from April to September and marked by increased rainfall throughout the state. Due to its location in the Zona da Mata region of Pernambuco, Escada is closer to the coast than the control municipalities, which are distributed throughout the Agreste and Sertão regions of Pernambuco, and that is why they have lower relative humidity levels, albeit with similar seasonality patterns. All data cited are represented in *table 2*.

Table 2. Distribution of monthly means of hotspots and concentration indices of $\text{PM}_{2.5}$ particulate matter and relative air humidity in case and control municipalities, from 2010 to 2019

| Months | Escada | Cumaru | Itaíba | Paranatama | Santa Terezinha |
|-------------------|--------|--------|--------|------------|-----------------|
| Means of hotspots | | | | | |
| January | 12.8 | 4.5 | 5.8 | 0.7 | 3.3 |
| February | 7.0 | 2.3 | 7.0 | 0.1 | 1.0 |
| March | 3.0 | 2.0 | 5.5 | 0.7 | 0.6 |
| April | 2.0 | 2.3 | 4.3 | 0.5 | 0.3 |
| May | 0.7 | 0.9 | 2.6 | 0.2 | 0.5 |
| June | 0.1 | 0.2 | 1.9 | 0.2 | 0.3 |
| July | 0.2 | 0.1 | 0.3 | 0.2 | 0.2 |
| August | 0.7 | 0.2 | 1.1 | 0 | 0.8 |
| September | 5.0 | 0.7 | 2.1 | 0.6 | 0.7 |
| October | 14.9 | 1.4 | 3.9 | 0.3 | 4.9 |
| November | 24.2 | 4.2 | 7.9 | 0.7 | 9.6 |
| December | 19.0 | 2.7 | 10.3 | 0.2 | 11.6 |

Table 2. Distribution of monthly means of hotspots and concentration indices of PM_{2.5} particulate matter and relative air humidity in case and control municipalities, from 2010 to 2019

| Months | Escada | Cumaru | Itaíba | Paranatama | Santa Terezinha |
|---------------------------------------|--------|--------|--------|------------|-----------------|
| Means PM_{2.5} | | | | | |
| January | 9.354 | 8.403 | 6.153 | 6.507 | 6.917 |
| February | 9.369 | 8.436 | 5.638 | 6.213 | 6.367 |
| March | 9.359 | 8.329 | 5.273 | 6.005 | 5.322 |
| April | 10.250 | 7.551 | 4.457 | 5.289 | 4.117 |
| May | 9.807 | 6.923 | 4.307 | 5.060 | 3.737 |
| June | 9.092 | 6.764 | 4.372 | 5.177 | 3.789 |
| July | 8.659 | 7.054 | 4.527 | 5.260 | 4.500 |
| August | 8.410 | 7.735 | 5.294 | 5.961 | 6.016 |
| September | 8.535 | 7.869 | 5.732 | 6.241 | 7.242 |
| October | 9.224 | 8.327 | 6.105 | 6.318 | 7.359 |
| November | 9.076 | 8.320 | 6.291 | 6.644 | 6.912 |
| December | 8.870 | 8.545 | 6.223 | 6.465 | 7.160 |
| Means of relative air humidity | | | | | |
| January | 82.269 | 81.704 | 70.940 | 78.852 | 68.968 |
| February | 81.951 | 81.037 | 71.200 | 79.371 | 69.291 |
| March | 82.172 | 81.296 | 70.974 | 78.353 | 69.753 |
| April | 84.128 | 83.135 | 76.202 | 82.243 | 72.223 |
| May | 86.015 | 85.218 | 81.328 | 86.083 | 73.152 |
| June | 86.873 | 86.339 | 83.273 | 87.844 | 73.369 |
| July | 86.468 | 87.158 | 83.786 | 88.421 | 73.127 |
| August | 83.861 | 84.821 | 80.147 | 85.512 | 69.777 |
| September | 82.173 | 82.669 | 75.688 | 82.368 | 67.604 |
| October | 80.872 | 80.950 | 72.582 | 79.679 | 66.932 |
| November | 79.471 | 79.485 | 68.088 | 76.077 | 65.328 |
| December | 79.581 | 79.374 | 68.687 | 76.227 | 66.376 |

Source: Prepared by the authors.

Correlation between hospitalization rates for respiratory diseases and environmental variables

The temporal distribution of hotspot occurrences and PM_{2.5} concentrations in association with the monthly hospitalization rates for respiratory diseases in both age groups showed a weak or insignificant negative statistical correlation per the parameters obtained by the analysis model adopted. Likewise, the analysis

of the correlation between hospitalization rates and the mean monthly concentration of PM_{2.5} illustrates little related behavior between these variables.

In contrast, the analysis of the association between hospitalization rates and relative air humidity showed a statistically significant correlation for the age group over 60 in the case municipality (negative correlation) and the control group (positive correlation), as shown in *table 3*.

Table 3. Correlation coefficients between the rate of hospitalizations due to pneumonia, asthma, bronchitis and acute bronchiolitis, in the age groups under 5 and over 60 years old, and the occurrence of hot spots, PM_{2.5} concentration index and relative humidity, in the case and control municipalities from 2010 to 2019

| Groups | Correlation coefficients | | |
|----------------------|-----------------------------------|--|--|
| | Hospitalization rate vs. Hotspots | Hospitalization rate vs. PM _{2.5} concentration | Hospitalization rate vs. Relative humidity |
| Case (< 5 years) | -0.304 | -0.257 | -0.169 |
| Case (> 60 years) | -0.267 | -0.319 | -0.345 |
| Control (< 5 years) | -0.104 | -0.049 | 0.054 |
| Control (> 60 years) | -0.033 | -0.111 | 0.249 |

Source: Prepared by the authors.

In the case municipality, the burning of sugarcane straw ends in February. In April, there is an increase in relative humidity due to the beginning of the rainy season (autumn and winter) in the Zona da Mata region of Pernambuco, which, because of its proximity to the coast, can reach around 90% during the rainiest periods in the region.

Discussion

Scientific literature indicates that the overlapping effects of air pollution from biomass burning and climate variables can influence the prevalence of hospitalizations for respiratory diseases in more vulnerable age groups. It also highlights a seasonal pattern for respiratory conditions more sensitive to environmental and social factors²³⁻²⁶.

Similarly, age group-stratified analyses show an association between the concentration of fine particulate matter derived from atmospheric emissions associated with fires and the increase in the incidence of Chronic Obstructive Pulmonary Disease (COPD), infections, and respiratory complications, predominantly in older adults¹⁶, in addition to asthma, bronchitis, and respiratory conditions, generally in the child population¹⁷.

Additional studies show a potential direct relationship between the size of the area subjected to fires and the increasing

prevalence of acute respiratory diseases²⁷. Notably, human exposure to toxic biomass combustion particles is more intense in locations close to hotspots²⁸. In this context, it would be expected that, throughout the historical series, the volume of hospitalizations in the municipality analyzed would increase proportionally to the expanded sugarcane-cultivated area, a trend not identified in the present investigation.

The literature shows evidence²⁸ of significant differences in hospitalization rates for respiratory diseases during burning periods compared to non-burning periods. In addition, positive correlations between hotspots resulting from fires and mortality rates for respiratory diseases and COPD²⁵ were observed. Such associations, however, were not observed in the period and geographic context addressed by the study in question.

This study's observations corroborate the literature that relates the seasonal increase in the incidence of respiratory diseases in more vulnerable age groups with climate variants²⁹⁻³¹, indicating a positive correlation between air humidity and the number of hospitalizations. However, this does not exclude the hypothesis that fires interfere with the population's disease process since other studies^{32,33} pointed to the association between the regular practice of fires and negative consequences for respiratory health through a positive correlation between the variation in

hotspots and records of respiratory problems in children aged 4 and 5.

Significant associations have also been reported between air pollution and hospitalizations for respiratory diseases³⁴⁻³⁶, further evidencing that exposure to fire pollutant emissions poses a potential risk to human health, increasing the number of hospitalizations for respiratory diseases³⁶⁻³⁸ and deaths^{25,37,39}. The prevalence of respiratory problems in the child population showed higher rates in municipalities characterized by high socioeconomic stratification associated with income from sugarcane and the emission of fine particulate matter (PM_{2.5})⁴⁰.

Regarding the effects of burning sugarcane straw on respiratory health outcomes in areas with significant agricultural production of this crop, in the Midwest macro-region, epidemiological studies have revealed correlations with increasing outpatient care demand, especially for asthma and bronchitis, hospitalizations, mainly due to pneumonia, and mortality associated with COPD⁴⁰⁻⁴². Similarly, research conducted in the Southeast identified statistically significant associations between growing hospitalizations due to pneumonia and when sugarcane burning started in municipalities considered production hubs in the sugar-alcohol sector²⁸⁻⁴³.

In addition, it is common to see dead animals in crops, vegetation in adjacent areas completely devastated by fire, families falling ill, and workers being forced to leave their jobs due to air pollution produced during the burning process. It is no exaggeration to say that the environmental impacts caused by the sugarcane straw burning threaten the ecosystem's preservation by devastating Atlantic Forest fragments^{44,45}. These elements point to the need to conduct studies with other methodological designs and collect primary data in the territory to assess the impacts of biomass burning on socio-biodiversity and exposed populations in more depth.

Therefore, the results suggest a possible significant underreporting of hospitalization

cases for respiratory diseases in Escada. This finding leads to the hypothesis that this underreporting may derive from a combination of environmental and social factors, such as i) chronic illness among the population, considering that long periods of uninterrupted exposure throughout the year can cause illness during the year; ii) the migration of patients to the supplementary health services network, significantly reducing hospitalizations in the local SUS network; iii) weaknesses in health information systems, which may not be adequately recording cases of illness.

The literature identifies contributing factors to the underreported diseases, which are primarily related to the clinical practice of health professionals, the difficulties inherent in the reporting process, the clinical and sociodemographic complexity of patients or family members, and the pathology's diagnostic particularities. However, the main obstacle to adequate reporting appears to lie in the difficulty of doctors to establish accurate diagnoses, in the failure to report and delegate the reporting responsibility to other professionals, and, when reporting occurs, in conducting the process under the exclusive responsibility of the nursing team, often in a context far from the patient, resulting in late reporting^{46,47}.

Chronic exposure to toxic particulates emitted by regular biomass burning can produce population hypersensitivity in vulnerable groups in sugarcane-producing municipalities^{29,38,48}. This leads to chronic illness among the population, which begins to assume that symptoms are commonplace and thus fails to seek out the public health system.

On the other hand, the arrival of large projects in the region, such as the Port of Suape expansion⁴⁹ and the BR-101 highway widening⁵⁰ in the mid-2010s, brought new employment prospects to the population of the municipality in question. These new jobs offered better wages and benefits to workers than the sugarcane agribusiness. Among the remunerative benefits was access to private supplementary health plans. As a result, the

number of beneficiaries of these private plans in the municipality in question grew considerably during the first half of the 2010s, coinciding with the beginning of declining reports of hospitalizations for respiratory diseases in Escada.

As Brazilian supplementary healthcare has been growing year after year^{51,52}, the unequal access to hospitalizations increases as the population's coverage by private health insurance with hospital segmentation gradually expands. A sharp increase in the rate of hospitalizations among beneficiaries of private plans with hospital coverage was observed from 2015 to 2019, with 9.5 hospitalizations per 100 people in 2015 and 13.9 hospitalizations per 100 people in 2019, a more significant variation than that recorded in hospitalizations in the SUS⁵¹.

Likewise, the influence of the expanded access to the private healthcare network on demands in the local SUS network can be better observed in small municipalities⁵³⁻⁵⁵ since the provision of medium-complexity outpatient and hospital services in Brazilian health regions occurs through hybrid structures – composed of public and private entities –, with a predominance of the municipal public provider in the outpatient sphere and private philanthropic institutions in the hospital sphere⁵³.

From a legal standpoint, given the need to ban the use of fire in sugarcane crops, mechanized harvesting is the solution to mitigate the environmental impacts caused by fires. However, there must be compensatory policies to bring these workers back into the job market. In this sense, the state of São Paulo enacted Law N° 11.241/2002, which aimed to gradually eliminate sugarcane straw burning and regulate the activity when mechanization was unfeasible⁵⁶.

As in most Brazilian states, the legislation of Pernambuco does not yet provide for the elimination of sugarcane burning and the gradual transition to mechanization in the context of environmental impacts, only regulating the practice through Normative Instruction CPRH

N° 08/2014, which establishes limits on time, burned area, and proximity to urban areas⁵⁷. Likewise, no national legislation bans the use of fire during harvesting, leaving it up to the Judiciary to assess the merits of the matter in lack of a clear legal framework.

It is necessary to consider that the approach adopted in this study has limitations, notably due to the data selection, which only analyzes cases of severe respiratory conditions that required hospitalization but does not include cases of mild and moderate conditions treated or not in primary care and emergency and urgent care services.

In addition, this study analyzed the data available in DataSUS. However, it did not include cases of hospitalizations in the private health network, which is a relevant limitation for small municipalities with a substantial increase in the migration of users from the public health system to the private system, as is the case here.

Furthermore, the scientific literature analyzed shows the need to adopt intersectoral public actions to tackle the problem of fires – whether in sugarcane crops or in the opening of pastures and arable areas in the North and Midwest –, notably aimed at combating air pollution and the risk to human health resulting from these activities, with the integrated participation of civil society, health surveillance agencies and the defense of diffuse rights⁵⁸⁻⁶².

For this to happen, it is also necessary to invest in science and the development of methodologies and research dedicated to better elucidating the population's illness process combined with the social and environmental factors involved, promoting monitoring tools that allow us to understand how much the variability of climate elements and environmental pollution influences the illnesses studied.

Conclusions

Although sugarcane burning has been in place for centuries in the studied area and is even

part of the setting, academia, and the government have paid little attention to the problem in the region. In the former, few studies aimed to collect data and propose solutions. At the same time, the latter has postponed, or even neglected, the enactment of rules and legal deadlines for ending the practice, using arguments based solely on economic issues without considering public health.

This study seeks to clarify the biomass burning impact on the health of the population living in the sugarcane region and exposed to health-threatening situations almost daily. The periodic occurrence of several hotspots and the consequent release of air pollutants throughout more than half the year are critical risk factors to human health, requiring intervention by the public authorities and joint action by the State and organized civil society.

The low correlation between the outcomes studied and biomass burning may indicate a significant underreporting of respiratory diseases, which has been increasing over time and deserves attention from managers and researchers. Some non-exclusive hypotheses were raised to explain this fact grounded on the population's chronic illness, constant exposure to pollutants, and the migration of hospitalizations to the supplementary health network, resulting from social factors and the region's development and economic diversification.

On the other hand, the SIH/DataSUS data used in the analysis are generated primarily for accounting purposes and were not initially intended for epidemiological investigations, which may imply a certain degree of intrinsic inaccuracy. Additionally, it is plausible to infer the underreporting of specific health problems' prevalence due to the healthcare

network's technological profile and possible gaps in diagnostic coding.

In addition to all this, it is necessary to consider the economic influence of agribusiness and the penetration of its coalition of defense of interests in the spheres of power, which direct public policies to places that are beneficial to them, whether due to the lack or slowness in regulating the sector or the apparent laxity with which the issue of pollution has been treated in the courts.

This study is expected to contribute to the debate on public health by presenting information necessary for developing and establishing public policies to curb environmental pollution and agro-industrial activity's impacts on human health.

Collaborators

Araujo FEL (0009-0004-8710-1601)* contributed to the idea of the article, data collection, systematization, analysis, interpretation, writing, and critical review. Campos AG (0000-0002-1085-9236)* contributed to data analysis and interpretation, writing, and critical review of the manuscript. Domingues RC (0000-0003-2025-1125)* contributed to the idea of the article, data collection, systematization, analysis, interpretation, writing, and critical review of the manuscript. Santos RC (0000-0002-4973-123X)* contributed to all stages of manuscript preparation. Bezerra VCR (0000-0003-2267-9512)* contributed to data analysis, interpretation, writing, and critical review. Gurgel AM (0000-0002-5981-3597)* contributed to the research design, discussion, writing, review, and approval of the final version of the manuscript.■

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